

# **IOPS TOOLKIT RISK-BASED SUPERVISION**

## **INTRODUCTION TO RISK-BASED SUPERVISION**

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# IOPS Toolkit for Risk-based Pensions Supervision

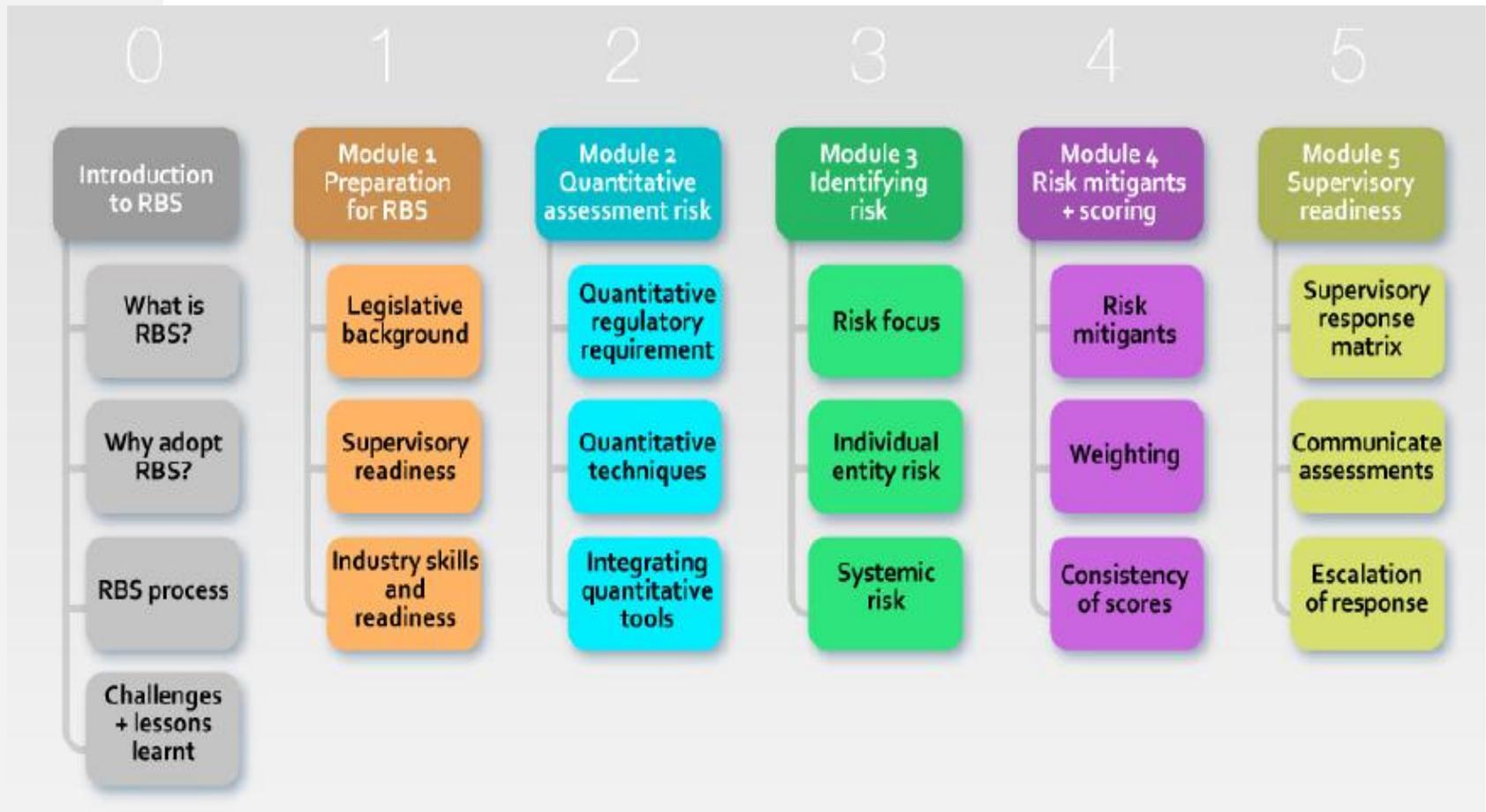
- Major IOPS project, based on standard-setting and research/ policy work conducted by the IOPS (e.g.: IOPS Principles on Private Pension Supervision, IOPS Working Papers, [www.iopsweb.org](http://www.iopsweb.org))
- Draws also on the work accomplished by other international organisations : OECD, IAIS, BCBS, IOSCO, EIOPA, etc.
- Launched in December 2010
- Web-site based project available on [www.iopstoolkit.org](http://www.iopstoolkit.org)

# IOPS Toolkit: structure

## Toolkit Modules and country case studies

- **Module 0:** Introduction to RBS: definition and reasons for adopting, how to apply RBS, challenges and lessons learn;
- **Module 1:** Preparation for RBS: preparing the legislative background, checking supervisory readiness/industry skills;
- **Module 2:** Quantitative Risk Assessment: quantitative tools for measuring risks in DC and DB and their integration into risk-assessment process;
- **Module 3:** Identifying risks: main areas of focus, individual/systemic risks;
- **Module 4:** Risks mitigants and risk scoring: assessing risk on net basis, weighting in risk scoring models and checking the consistency of scores;
- **Module 5:** Supervisory response matrix, communication and escalation of supervisory response;

# IOPS Toolkit Modules



## Toolkit's case studies

- Models examples are completed by the case studies, presenting the experience of countries that have already adopted and implemented RBS to the pension sector
- Examples of Australia, Canada, Chile, Germany, Hungary, Kenya, Netherlands, South Africa, United Kingdom are available
- Ongoing work to update and complete case studies
- Our objective is to enlarge the country studies section of the Toolkit with new country experiences.

## What is Risk-based Supervision?

- **A structured approach focusing identifying potential risks faced by pension funds and assessing the financial and operational factors in place mitigate those risks. This process then allows the supervisory authority to direct its resources towards the issues and institutions which pose the greatest threat.**
- ***Can be applied in many different ways***
  - quantitative measures of risk vs.. qualitative judgement of risk management
  - risk-scores for each entity vs.. analysis of risks systemic to pension system
  - identify weak areas within a supervised entity vs.. which institutions amongst thousands may pose the greatest threat
- ***Elements common to all RBS systems***
  - Determine objectives of supervisory authority + greatest risks to these
  - Assess hazard or adverse events + likelihood of these occurring
  - Assign scores and / or ranks to firms or activities based on assessments
  - Link supervisory response to the risk scores assigned

## Combine 'risk' and 'rules' based approach



# Risk-based supervision for pensions

## THE BASIC RISK MANAGEMENT ARCHITECTURE

### FOR THE INSTITUTION

- Risk management strategies
- Board committees
- Risk management functions in the managerial structure
- Internal controls
- Reporting responsibilities

### FOR THE SUPERVISOR

- Regulations, including minimum risk management standards
- Risk-based solvency rule
- Risk scoring model guiding supervisory actions
- Internal organization of the agency, with specialist risk units

### MARKET DISCIPLINE

The contributions of the actuary, auditor, fund members, rating companies, and market analysts to sound risk management

## Risk-based Supervision DB vs. DC

### **RBS DB**

- Focus on sponsor
- Solvency and funding key issues
- Use of quantitative measurement tools

### **RBS DC**

- Focus on individual members
- Focus on risk-management systems
- Qualitative measurement more appropriate

## Why adopt Risk-based supervision?

- To improve supervisory effectiveness and efficiency
- To address internal organisational concerns
- To adapt to changes in the overseen industry
- To gain legitimacy following supervisory failure
- To meet requirements imposed by legislation
- To adapt to the changing nature of financial risks themselves, as these become more complex and - with the growth of DC pension systems - are increasingly transferred to individuals

## Risk-based Supervision Process



## Challenges

- Combining simplicity with complexity
- Knowledge and data
- Ensuring that assessments of firms are forward looking
- Going beyond the individual firm in assessing risk
- Structure and operation of internal risk governance processes
- Changing the culture to embed the risk based approach across the whole organization
- Managing blame
- Making resources follow risks

## Lessons Learnt

- **Adaptation of Models** - consult widely but build your own/ flexibility, upgrades, pilot test
- **Application of Models** – know weaknesses / consider ‘tail risk’/ use with judgment
- **Data Collection** – plan properly/ use existing where possible/ collect electronically
- **Reorganisation of the Supervisory Body** – allow plenty of time
- **Staff** – train all on philosophy as well as process
- **Industry** – explain new approach and what is expected of them
- **Powers** – make sure sufficient data collection + enforcement powers
- **Risk-based solvency** – apply flexibly in volatile conditions / counter-cyclical
- **Systemic risk** – build into analysis
- **Think in terms of achievability** – target resources for maximum impact
- **It is worth doing**

# IOPS Toolkit for Risk-based Supervision

