

#### Pension Fund Governance: Challenge and Potential Solutions

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### **Private Pension Governance**

- *Involves*: managerial control and organization, including the regulation, supervision and accountability of management boards
- *Goal*: minimize potential agency problems or conflicts of interest between fund members and the fund administrator which can adversely affect the security of pension savings and promises
- **Benefits:** may improve the performance of the fund and creates trust amongst stakeholders

Good pension fund governance is a vital element for the efficient functioning of private pension systems



# Legal Forms of Pension Fund + Governance Implications

- *Institutional*: fund is an independent entity, with a legal personality and its own internal governing board (sometimes 2 tier). *Denmark, Hungary, Italy, Japan, Netherlands*
- **Contractual:** fund is a segregated pool of assets without legal personality governed by a separate entity, typically a financial institution such as a bank, insurance company or pension fund management company.

Czech Republic, Portugal, Mexico, Turkey

• **Trust:** pension fund assets owned by trust, but administered in the interests of beneficiaries. Trustees are the governing board of the fund – can have corporate trustees.

UK, Ireland, Australia, South Africa

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- *Closed vs. Open:* funds which do or do not restrict membership. Market discipline aids governance but costs are an issue.
- **Occupational vs. Personal**: plans sponsor vs. individual vacuum



- OECD has been the leading international body in the field of pension fund governance – building on the standard setting work on corporate governance
  - 2000 started work
  - 2002 published 'Guidelines on Pension Fund Governance'
  - 2005 approved by the OECD Council 30 member countries
  - 2008 revised guidelines (now with Council for approval)



### Guidelines on Pension Fund Governance

#### **I. Governance Structure**

"The governance structure should ensure an appropriate division of operation and oversight responsibilities, and the accountability and suitability of those with such responsibilities."

- Identification of responsibilities
- Governing body
  - Delegation /Expert Advice
  - Auditor / Actuary / Custodian
    - Accountability
      - Suitability



### Guidelines on Pension Fund Governance

#### **II. Governance Mechanisms**

"Pension funds should have appropriate control, communication and incentive mechanisms that encourage good decision making, proper and timely execution, transparency and regular review and assessment."

- Risk-based Internal Controls
- Reporting
  - Disclosure



## **Recent Developments**

- The topic has been rising up the policy agenda
  - Lessons learnt from corporate governance
  - Link between governance and performance
  - Important for protecting beneficiaries
  - Move to risk-based supervision
  - Macro impact
- Public authorities + national institutions have issued regulation and guidance
  - Netherlands / Brazil/ South Africa
  - Associations in UK/ Canada

#### **BUT SURVEYS STILL SHOW CONSIDERABLE WEAKNESS**



## Main Challenges Still Outstanding

#### Quality and structure of Board

- Operational weakness stemming from poorly defined responsibilities
- Weakness in composition and suitability of the Board
- Lack of trustee / fiduciary knowledge + training
- Inability to understand the advice of experts
- Conflicts of interest within boards + with commercial trustees
- Governance vacuum within DC funds

## Surveyed international experience + suggest some possible solutions



#### **Define the Board's Responsibilities**

- Ensure legislation defines main duties of pension fund boards (setting investment policy, selection + monitoring of executives + external service providers, monitor performance)
- Statues of pension fund should also clearly define the roles + set out measurable objectives
- Encourage Board members to restate annually that they know and have fulfilled their obligations
- Use subcommittees to ensure key issues are covered + appoint a top executive responsible for investment management



### **Composition + Suitability of Board**

- Encourage employee/ member nominated representatives
- Provide templates for ideal board mix
- Describe fit + proper more accurately (including collective knowledge of the Board + requiring sufficient training)
- Consider the costs + benefits of licensing trustees
- Allow + encourage the use of independent, professional 10 trustees



#### **Ensure regular self-assessment + training**

- Encourage self-assessment by Boards
- Allow third-party monitoring
- Provide guidance on level + types of knowledge required of trustees
- Encourage trustee training ongoing basis
- Provide free training (e.g. on-line)
- Advise trustees where training can be obtained
- Approve training courses
- Allow fund to pay for training of trustees
- Encourage use of experts to provide technical support (though stress trustees should not rely on one source + require knowledge to assess such advise adequately)



#### Handling Conflicts of Interest

- Require a policy for identifying potential conflicts of interest and for dealing with them + require Board members to notify compliance on an annual basis
- Disclose conflicts (in minutes of Board meetings)
- Conflicted trustees abstain from voting (resign as last resort)
- Authority should have the ability to appoint independent trustees
- Appoint an independent trustee where the sponsor is the 12 sole trustee + sponsoring firm is in liquidation



#### **Governance Vacuum DC funds**

#### Members govern themselves

- Improve disclosure (e.g. provide comparative performance + fees table)
- Improve communication to members (e.g. personal statements with est. income, peer comparisons)

#### DC Governance Structure

- Ensure governance for DC scheme is in place
- Encourage boards to pay sufficient attention to DC
- Encourage boards to ensure that individual choice + default options are structured properly
- Where members assume risk should have say in key appointments
- Ensure ongoing monitoring of investments (plan sponsor –with safeharbour – or committee)
- Safe-harbour rules allow pension provides fulfil duties
  *Supervisory authority*
- Strengthen monitoring role



# **Ongoing OECD Work**

- Suggestions support the proposed amendments to the OECD Pension Fund Governance Guidelines
- Please provide examples/ good practices in your countries
- Case studies of pension funds with strong governance structures also welcome

### Your input is most welcome!